

2011 IMPLEMENTATION FRAMEWORK OF THE ASEAN SINGLE AVIATION MARKET

Adopted in Phnom Penh, Cambodia on 15 December 2011

I. INTRODUCTION

1. Recognising that a well-integrated and sustainable air transportation network is imperative for the acceleration of ASEAN's economic development and market integration and to enable ASEAN to leverage its location at the cross roads of Northeast Asia, South Asia and Oceania to grow ASEAN's strategic significance to Asia, the 13th ASEAN Summit endorsed the initiative of establishing an ASEAN Single Aviation Market (ASAM) by 2015 in support of the development of the ASEAN Economic Community (AEC).
2. The development of the ASAM would include necessary actions and measures essential in improving the overall performance of the ASEAN air transport sector with respect to the independence, sovereignty, equality, territorial integrity and national identity of all ASEAN Member States. The ASAM will contribute towards a more competitive and resilient ASEAN, as it will bring people closer together and facilitate the efficient, safe and secure movement of goods, services, and capital closer together.
3. A common and coordinated approach in the areas of aviation safety, aviation security and air traffic management will facilitate the formation of the ASAM and further encourage the growth of the regional aviation sector. Recognising that this is expected to require extensive work, it is essential for ASEAN Member States to lay a framework for the implementation of the ASAM so that coordination work among ASEAN Member States can begin as soon as possible.

II. OBJECTIVE

4. The objective of this Implementation Framework is to pursue progressive development of the ASAM that is consistent with and supportive of the ASEAN Leaders' commitment in the establishment of the AEC. This seeks also to implement the Master Plan on ASEAN Connectivity and the Brunei Action Plan 2011-2015, both of which have identified the formulation of an ASAM Roadmap and its implementation strategy as a key action item.

III. ASPIRATIONS OF THE ASAM

5. The AEC aims to create a prosperous, highly competitive and economically integrated market and production base in ASEAN by 2015. The ASAM is one of the key pillars supporting the establishment of the AEC via facilitating the free, efficient, safe and secure movement of people and goods within and potentially beyond ASEAN.
6. In line with the goals set for the AEC, ASEAN Member States aspire to:
 - (a) take necessary measures towards creating an efficient and competitive air transport market characterised by open market access, thereby contributing to the economic growth, competitiveness and shared prosperity of ASEAN;

- (b) move decisively towards a flexible business operating environment for the ASEAN air transport industry to foster its growth and facilitate its timely response to challenges and opportunities;
- (c) formulate consistent principles, guidelines and regulations related to activities in the ASEAN air transport sector to foster fair competition and a level playing field;
- (d) enhance aviation safety, aviation security and air traffic management through the harmonisation and convergence of standards and procedures regionally; and
- (e) further strengthen engagement with Dialogue Partners in the development of the ASEAN air transport sector, while maintaining ASEAN's centrality as the primary driving force.

IV. COVERAGE

7. Key elements of the ASAM are:

A. ECONOMIC ELEMENTS

- (a) market access;
- (b) charters;
- (c) airline ownership and control;
- (d) tariffs;
- (e) commercial activities;
- (f) competition law and policy/state aid;
- (g) consumer protection;
- (h) airport user charges;
- (i) dispute resolution; and
- (j) dialogue partner engagement.

B. TECHNICAL ELEMENTS

- (a) aviation safety;
- (b) aviation security; and
- (c) air traffic management.

V. SPECIFIC MEASURES

8. This Implementation Framework contains a Roadmap that provides specific time-bound measures that ASEAN Member States shall pursue in order to achieve the ASAM.

VI. IMPLEMENTATION MECHANISM

9. The ASEAN Senior Transport Officials through the Air Transport Working Group (ATWG) shall coordinate the overall implementation of measures and actions specified under this Implementation Framework. The ATWG shall be supported by the ASEAN Air Transport Economic Cooperation and the ASEAN Air Transport Technical Cooperation Sub-Working Groups.
10. Regular consultations with relevant ASEAN sectoral bodies, international organisations, private sector, industry associations and wider community at the regional and national levels will also be actively sought to ensure participation of all stakeholders in establishing the ASAM.
11. The 'ASEAN Minus X formula' may be invoked in the implementation of agreed measures of the ASAM. Flexibility should be accorded in the implementation of the ASAM, which shall be pre-agreed and not delay the overall progress and implementation of the ASAM.
12. Support for the implementation of the measures under this Implementation Framework can be sought from various stakeholders including ASEAN Dialogue Partners.
13. Two-yearly Work Plans will be developed for the implementation of the measures under the Roadmap.
14. The Roadmap under this Implementation Framework may be periodically reviewed to ensure that the Roadmap remains relevant and in keeping with the development of the ASAM.